

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 TRSE-00 MBFR-03

SAJ-01 SS-15 NSC-10 H-02 IO-12 OIC-04 AEC-11 AECE-00

ACDA-19 OMB-01 SSO-00 NSCE-00 USIE-00 INRE-00 EURE-00

RSR-01 /143 W

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O R 181845 Z MAY 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 153

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 2930

USNMR SHAPE

USCINCEUR

USDEL SALT TWO

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

S E C R E T USNATO 2461

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: GUIDELINES FOR NEGOTIATIONS

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MBFR

SUMMARY: SENIOR POLADS IN SERIES OF MEETINGS DURING WEEK OF
MAY 14 DEVELOPED REVISED TEXT OF GUIDELINES FOR DEVELOPMENT OF
ALLIED MBFR POSITION, BASED PRINCIPALLY ON PAGES 15 AND 16
AND OTHER PORTIONS OF " U. S. APPROACH TO MBFR." TEXT BELOW
WILL BE SUBMITTED TO NAC FOR REVIEW ON MAY 23 OR POSSIBLY MAY 25.
SPC CHAIRMAN'S COVER NOTE DRAWING ATTENTION TO PRINCIPAL ISSUES
IN DISCUSSIONS WILL BE ISSUED ON MAY 21, AND WILL BE FORWARDED
SECRET

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BY CABLE. SEPTTEL GIVES SUMMARY OF SPC MEETINGS AND EXPLAINS
DEVELOPMENT OF CURRENT TEXT. ACTION REQUESTED: GUIDANCE ON
WHETHER U. S. CAN SUPPORT UNBRACKETED PORTIONS OF TEXT BELOW,
AND SUGGESTIONS FOR RESOLUTION OF BRACKETED ISSUES. END SUMMARY

BEGIN TEXT OF DRAFT " MBFR GUIDLINES"

PRINCIPAL OBJECTIVE

1. THE ALLIED POSITION ON MBFR SHOULD AIM AT A BALANCED OUT-COME THAT WILL ENSURE UNDIMINISHED SECURITY FOR ALL MEMBERS OF THE ALLIANCE AT A LOWER LEVEL OF FORCES. BY THIS IS MEANT THE MAINTENANCE, AND IF POSSIBLE THE ENHANCEMENT, OF THE MILITARY SECURITY POSTURE OF THE ALLIANCE. MBFR MEASURES SHOULD NOT BE OF SUCH SCOPE AND MAGNITUDE AS TO DIMINISH THE ABILITY OF THE ALLIES TO TAKE THE NECESSARY MILITARY STEPS TO FULFILL NATO STRATEGY: FORWARD DEFENSE, FLEXIBLE RESPONSE AND NUCLEAR DETERRENCE.

GEOGRAPHIC AND RELATED CONCERNS

2. REDUCTIONS SHOULD BE CONFINED GEOGRAPHICALLY TO CENTRAL EUROPE. MBFR SHOULD NOT BEGIN BRACKETS NECESSARILY END BRACKETS BE A PRELUDE TO WIDER EUROPEAN REDUCTIONS OR ADDITIONAL REDUCTION AREAS. THE SECURITY ISSUES ON THE FLANKS IN THE MEDITERRANEAN AND IN THE BALKANS ARE SIGNIFICANTLY DIFFERENT FROM THOSE IN CENTRAL EUROPE. IT IS THEREFORE IMPORTANT TO AVOID EITHER

PROCEDURAL OR SUBSTANTIVE APPROACHES TO MBFR WHICH WOULD THREATEN TO OPEN UP THESE OTHER AREAS FOR CONSIDERATION IN MBFR OR INVOLVE COMMITMENTS TO ADDRESS THESE AREAS AT A SUBSEQUENT STAGE IN THE NEGOTIATIONS.

3. THE FORTHCOMING MBFR NEGOTIATIONS SHOULD TAKE ACCOUNT OF THE POSSIBLE EFFECTS ON THE SECURITY OF NATO'S FLANKS OF FORCE REDUCTIONS IN THE CENTRAL REGION.

4. THE REDUCTION AREA MUST NOT BE LIMITED IN EAST AND WEST ONLY TO THE TERRITORIES OF THE TWO STATES IN GERMANY.

5. THE ALLIED POSITION ON MBFR SHOULD TAKE ACCOUNT OF THE DANGERS OF CREATING A SPECIAL GEOGRAPHICALLY CONFINED ARMS CONTROL ZONE IN CENTRAL EUROPEAN EASTERN INFLUENCE, THROUGH
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MBFR AGREEMENTS AND PROCEDURES, ON WESTERN SECURITY STRUCTURE, SHOULD AVOIDED, OR AT LEAST KEPT TO A MINIMUM AND ON A RECIPROCAL BASIS.

6. NEITHER THE CONDUCT NOR THE OUTCOME OF MBFR NEGOTIATIONS SHOULD BE ALLOWED TO INHIBIT THE AGREED PROGRAMME FOR THE CREATION OF A EUROPEAN UNION OR THE GROWTH OF EUROPEAN DEFENCE CO- OPERATION.

REDUCTIONS

7. IN PURSUIT OF THE OBJECTIVE OF UNDIMINISHED SECURITY, THE ALLIED APPROACH TO MBFR SHOULD BE AIMED AT REDUCING THE

ASYMMETRIES IN THE MILITARY BALANCE FAVOURING THE WARSAW PACT (THE SIZE, COMPOSITION, AND OFFENSIVE ORIENTATION OF PACT FORCES) AND MITIGATING THE GEOGRAPHIC ADVANTAGE OF THE SOVIET UNION IN REINFORCEMENT. THUS, THE ALLIED OBJECTIVES IN MBFR SHOULD INCLUDE APPROXIMATE PARITY IN GROUND FORCES AND THE REDUCTION OF ELEMENTS IN THE WARSAW PACT POSTURE THREATENING TO NATO SECURITY.

8. (MBFR NEGOTIATIONS SHOULD RESULT AT LEAST INITIALLY IN STATIONED FORCE REDUCTIONS SINCE THE NATURE OF THE PRESENT CONFRONTATION IS SUCH THAT REDUCTION OF SOVIET MILITARY STRENGTH IN THE CENTRE REGION MUST BE A PRIMARY AIM AND CANNOT BE OBTAINED WITHOUT REDUCTIONS IN WESTERN STATIONED FORCES.) FOOTNOTE

1.

9. REDUCTIONS ON THE ALLIED SIDE SHOULD NOT EXCEED APPROXIMATELY TEN PERCENT IN TOTAL STATIONED AND TOTAL INDIGENOUS MANPOWER.

10. (EQUIPMENT)

PHASING

11. MBFR SHOULD BE NEGOTIATED AND IMPLEMENTED IN PHASES. PHASING IS INTENDED TO ENSURE THAT MBFR NEGOTIATIONS MOVE IN A CONTROLLED AND CALCULABLE PROCESS WITH LIMITED OBJECTIVES.

NON- CIRCUMVENTION

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12. AN IMPORTANT GOAL OF THE ALLIED APPROACH TO MBFR SHOULD BE TO ENSURE THROUGH APPROPRIATE MEASURES, THAT THE PROVISIONS OF ANYHMBFR AGR

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SALT TWO
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